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COMPARISON OF JCS PLAN AND STATE DEB REMENT PLAN

JCS FLAN

- National Intelligence Authority
 Established by President.
 Composed of:
 Secretary of State
 Secretary of War
 Secretary of the Navy.
 Representative of JCS.
- 2. Central Intelligence Agency.
 Established by Na.L.A.
- 5. Director of the C.I.A.

 Appointed and removed by President on recommendation of N.I.A. Sits as non-voting member of M.I.A.
- 4. Intelligence Advisory Board.

 Consisting of heads of principal military and civilian intelligence agencies having functions related to the national security as determined by the E.I.A.

Functions:
To advise Director and as advisor with the director, to the N.J.A. in preparing for submission to the President for his approval a basic organization for implementing the directive. The plans should include draft of necessary legislation.

- 5. Budget. Financed by the three departments.
- Subject to direction and control of K.I.A. the C.I.A. shall:
 - (a) Accomplish synthesis of departmental intelligence relating to national security and dissemination of resulting strategic and national policy intelligence.
 - (b) Plan for coordination of sutivities of all intelligence agencies having functions related to national security and recommend to N.I.A. establishment of such over all policies and objectives as will assure most effective accomplishment of national intelligence missions.
 - (e) Perform for the benefit of departmental intelligence such services of common concern as K.I.A. determines can be more efficiently accomplished by a common agency including direct procurement of intelligence.

STATE DEPARTMENT PLAN

- l. Mational Intelligence Authority.
 Established by SecState.
 (presumably by agreement of SecState,
 SecNar and SecNay who will be members.)
 SecState may invite other Dept. heads to sit.
- No definite provision for a C.I.A. The Secretariat would perform most functions contemplated For the C.I.A.
- S. Executive Secretary and Chief Executive Officer of N.I.A. if not an official of the State Department must become one before taking over.

 Appointed by SecState with approval of SecWar and SecNav.

 Deputies appointed by N.I.A. on recommendation of Executive Secretary may be officers of Army and Lavy.
- 4. Hone.

 y Flan provides for Advisory Group for intelligence consisting of representatives of G-2, A-2 and GH.

Plan provides also for advisory group for accuraty with representatives of Treasury, G-2, A-2 and CMI.

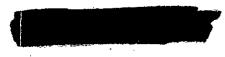
- Financed by State with essistance from Nor and Navy.
- 3. The N.I.A. shall be responsible for:
 - (a) The determination of national intelligence and security objectives and requirements, including those of all departments and agencies.
 - b) The determination of the most effective means, in terms of untual operations, for a domplishing those objectives and meeting those requirements.
 - (a) The assignment, through a series of specific operating plans, of operating responsibilities to various departments and agencies of the Government, based upon the general responsibilities of each department and the extent and effectiveness of its intelligence facilities.

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- (d) Perform such other functions and duties related to intelligence as %.1.A. may from time to time direct.
- (d) The continuous review of the adequacy and efficiency of the intelligence and security programs of the Authority, insluding inspection, as approved by the Authority, of the operations of departmental intelligence agencies to whom operating responsibilities shall have been assigned by the Authority.
- (e) The establishment and direction of centralized intelligence or assurity operations when it shall be determined by the Authority that such operations can be performed more effectively by a centralized organization than by the intelligence organizations of individual departments or agencies.
- (f) The development of plans for intelligence and security operations in the event of energency or other changed conditions.
- (g) buch other functions as are appropriate in order to devolop comprehensive and coordinated foreign intelligence and security programs for all rederal agencies concerned with those types of activity.
- 7. The Secretarist under supervision and direction of the Executive Secretary shall:
 - (a) Flam the Authority's program and make recommendations to the authority for carrying it out.
 - (b) Agt as the executive for the Authority in carrying out such program and all operating plans approved by the Authority, including any centralized operations conducted under the Authority.
 - (c) Pireat and coordinate the activities of the Committees, serve as their chairmen, and be responsible for the effective conduct of the Committee's affairs, and coordinate such activities with any operations conducted under the authority.
 - (d) Develop the document procedure and all other procedures of the Authority and Committees.
 - (e) Provide the Authority and Committees with segreturial service.
 - (f) Maintain the domment files, including all correspondence, agenda, minutes, study sheets, decisions, directives, operating plans, and manuals.
 - (g) Provide other necessary services.
- 8. Advisory Groups, kuch member of the groups shall advise and sasist knoutive tearetary and shall:
 - (a) Lot as an informal channel of communication between his agency and the lawequitive Secretary.

Act as consultant to the Lacoutive Secretary on matters of interest to his agency.

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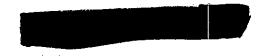


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10.



- (c) Assist the Executive Secretary in carrying out the program of the Authority in so far as it affects his agent
- (d) Assist the Executive Secretary in proquing necessary personnel and facilities for the Secretariat and Committee from his agency.

- Does not go into detail. Some committees may be helpful.
- 9. Committees. humarous committees one for each type of operation.

10. Procedure.

Subject to review by the Authority, all procedures shall be established by the Executive Secretary.

The Executive Secretary, in presenting material for the consideration of the Authority, shall be responsible for indicating the extent of agreement or disagreement, therein, for transmitting in detail proposals in substantial variance from that of the majority of the Committee covering that field of activity, and for indicating his own recommondations.

Committees shall be authorized to establish subordinate working groups and to request assistance in the performance of their functions from individual agencies.

Wherever it shall be determined by the Autiority that any intelligence or security operation is to be conducted under the direction of the Authority, it will appoint an
executive who shall be responsible for the
effective conduct of such operation. The
personnel (including the executive), funds
and facilities required to conduct such an
operation shall be provided by the departeration, in emounts and proportions agreed
by them and approved by the Authority, baseupon the relative responsibilities and cape
bilities of the participating departments
and agencies.

The Chairman of the Authority will ascertain and prescribe the occasion for and manner is which the decisions of the Authority will be submitted to the President prior to their promulgation and execution.

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Taon autolithau monday, Dec. 17, 1945 (Page 9)

Truman to Get Intelligence Proposal Soon

The State Department has about completed its master plan to blankef the world with a super intelligence system, it was disclosed last night,

The United States never has had such a system in peacetime. Lack of one permitted Japan to plot world conquest virtually undetected and President Truman moved soon after he took office to correct the situation.

The plan is intended to strengthen this country's foreign policy and to provide sources of information for policy-makers. It will be presented for presidential approval within a week of 10 days.

Byrnes Would Be at Top The plan calls for creation of a The plan calls for creation of a mational intelligence authority." The top layer would be made up of the Secretaries of State, War and Navy, with Secretary of State James F. Byrnes as chairman. In security matters, they would be joined by heads of the Treasury and the Federal Bureau of Investigation. gation.

gation.

In the past, even during wartime, the Nation's intelligence units have been piecemeal. Millitary and diplomatic espionage arms have operated independently and sometimes at cross purposes. Principal aim of the new program is to coordinate them through the State Department. This would mean a cohesive esplonage service throughout the world.

Intelligence agents will be di-

Intelligence agents will be di-rected to keep a check on every-thing in foreign countries from atomic energy development to the weather. A United States diplo-mat said:

"We are going to make sure we have from the rest of the world all the information necessary to running a foreign policy.'
Outgrowth of OSS

Outgrowth of OSS

The proposed system would be an outgrowth of the Office of Strategic Services which President Truman abolished on September 20. He transferred its research and analytical branch and its presentation branch to the State Department. Other units were transferred to the War Department. At the same time Mr. Truman mandated Byrnes to take the lead in developing "a coordinated sysiom of foreign intelligence within the permanent framework of the Goverrugent.

the permanent framework of the Government.

A week after the President acted, Coi. Alfred McCormack, director of Army Intelligence, moved into the State Department to direct an interim intelligence service and to organize a permanent unit by January 1.

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